



Colonial Heights
City Council Regular Meeting
September 13, 2022

Colonial Heights City Council Meeting

September 13, 2022



- 1. Call to Order**
- 2. Roll Call**
- 3. Devotion – The Honorable Elizabeth G. Luck**
- 4. Pledge of Allegiance**
- 5. Adoption of Agenda**
- 6. Declarations of Personal Interest**

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7. Commendations And Presentations:

A. Recognizing Senior Detective Darrell Aleshire For His Exemplary Service On August 3, 2022

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8. Reading of Manner Addressing Council

ANY MEMBER OF THE PUBLIC addressing the Council shall approach the lectern, give his name and address in an audible tone of voice for the record, **AND ADDRESS THE COUNCIL AS A BODY RATHER THAN SPEAK TO ANY MEMBER.** Unless further time is granted by the Council, **ANY MEMBER OF THE PUBLIC** shall address the Council for a maximum of five (5) minutes, regardless of the number of issues he desires to discuss. **PROVIDED** however, that the main proponent of any application, petition, or plan that is the subject of a public hearing shall be allowed to address the Council initially for a maximum of ten (10) minutes and later in rebuttal for a maximum of three (3) minutes.

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9. Written Petitions and Communications By Members of the Public and Council Members

None

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10. Advertised Public Hearings

A. AN ORDINANCE NO 22-15

(First Reading) To change from Residential Low Density District to Community Commercial the Comprehensive Plan Land Use Map classification of a 0.277 acre property (which was previously parcel identification number 3000050000B) owned by the City of Colonial Heights, which is known as 115 Dupuy Avenue, and is now part of parcel identification number 3000050000D and part of Lot D, Carterette Subdivision; and to amend the Land Use Map accordingly.

Public Hearings:

Ordinance No. 22-15: – City of Colonial Heights: First Reading (Comprehensive Plan Amendment)

To change the Comprehensive Plan Land Use Map classification map of 115 Dupuy Avenue, former parcel identification number 3000050000B, now part of parcel identification number 3000050000D, from Residential Low-Density District to Community Commercial.

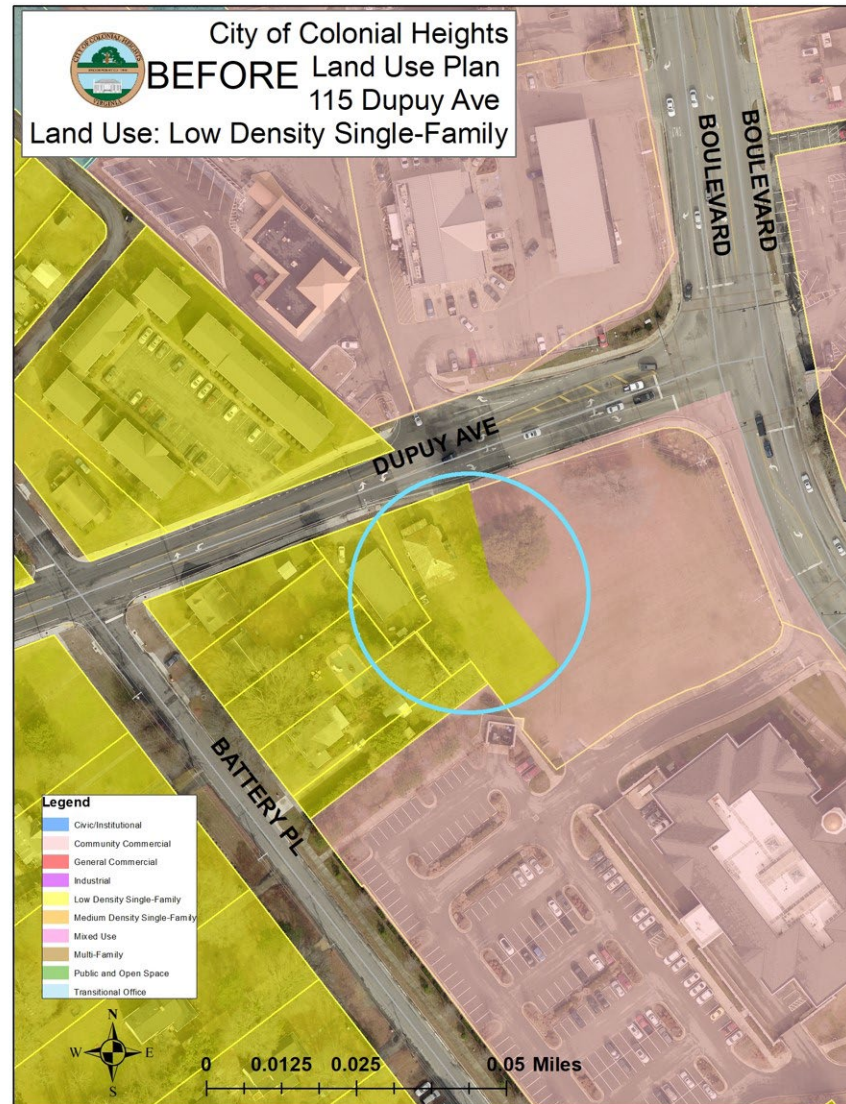


Ord. No. 22-15: 115 Dupuy Avenue

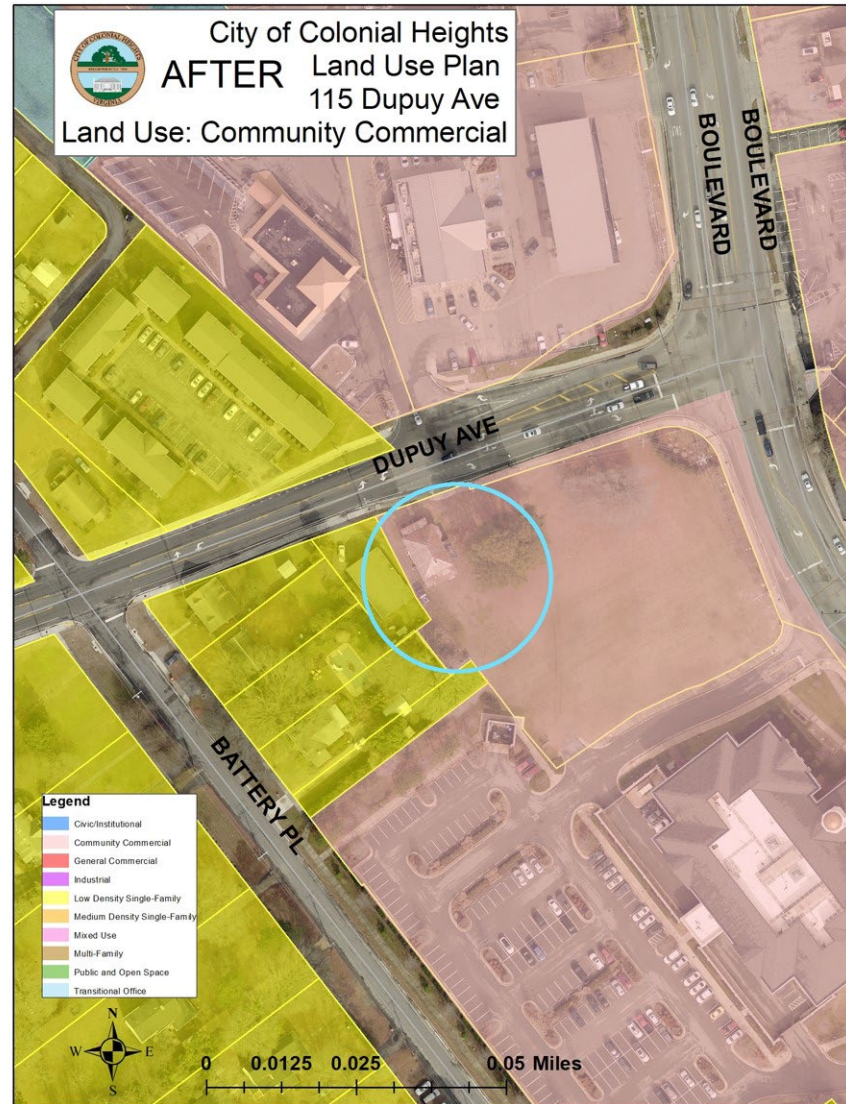
COLONIAL HEIGHTS



The yellow shaded area shows the subject lot prior to it being combined with the majority of the Courthouse properties, which are located between 115 Dupuy to the Boulevard.



This slide shows the “Before” land use classification of Residential Low Density.



This slide shows the requested change in land use classification to Community Commercial, which will make the whole parcel consistent.

Comprehensive Plan Amendment – Reason for the Request:

The requested Community Commercial land use map amendment corresponds to the requested rezoning to BB – Boulevard Business. The Community Commercial designation would also match the remainder of the property. According to the Comprehensive Plan, the primary uses in the Community Commercial classification include office, retail, personal service and other commercial and service uses, intended to provide the shopping and service needs of residents of a number of nearby neighborhoods and other City residents. This category includes a range of uses with vehicular access and orientation, but that is also compatible with nearby residential areas.

STAFF RECOMMENDATION:

The staff recommendation is to approve Ordinance No. 22-15.

PLANNING COMMISSION RECOMMENDATION:**Planning Commission Recommendation:**

The Planning Commission held a public hearing on September 6, 2022 and recommended approval of Ordinance No. 22-15 with a vote of 7-0.

Questions for staff.

The application is represented by Ms. Karen Epps, City's Economic Development Department

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10. Advertised Public Hearings

A. AN ORDINANCE NO 22-16

(First Reading) To change from RL – Residential Low Density District to BB – Boulevard Business District the zoning classification of a 0.277-acre property owned by the City of Colonial Heights, which is known as 115 Dupuy Avenue, and is now is part of parcel identification number 3000050000D and part of Lot D, Carterette Subdivision; and to amend the Zoning District Map accordingly.

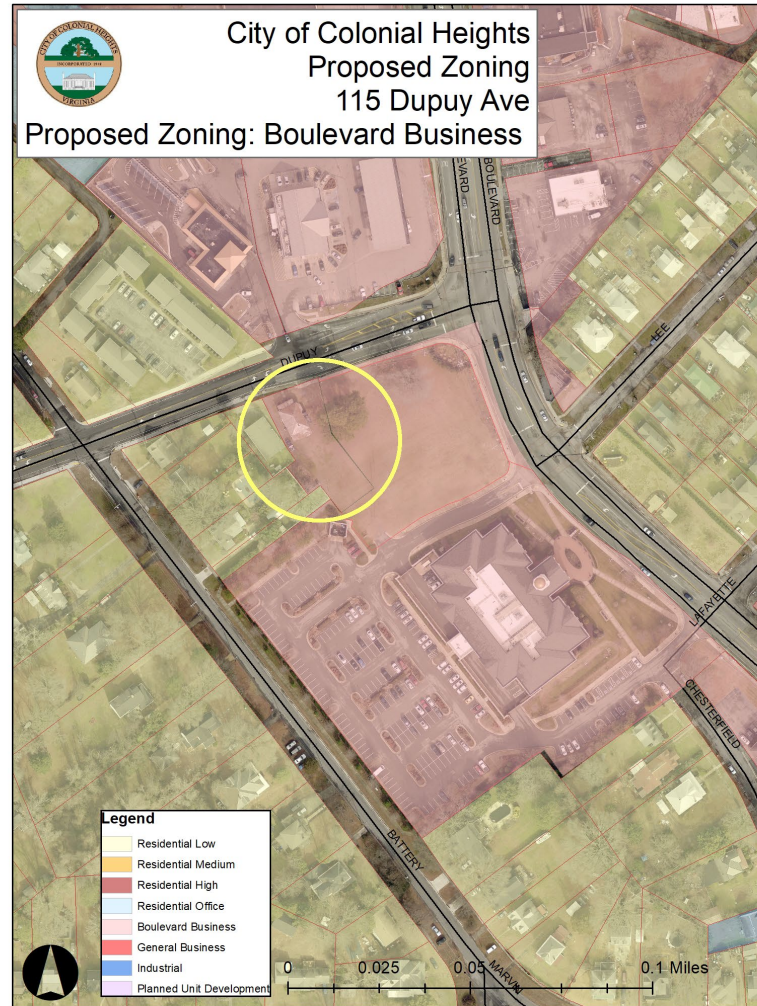
Public Hearings:

**Ordinance No. 22-16: – City of Colonial Heights: First Reading
(Rezoning)**

To rezone 115 Dupuy Avenue, former parcel identification number 3000050000B, now part of parcel identification number 3000050000D, from RL – Residential Low-Density District to BB – Boulevard Business District, and to amend the zoning map accordingly.



This slide shows the existing zoning of 115 Dupuy as RL - Low Density Residential District.



This slide shows the requested rezoning to BB - Boulevard Business District, which will make the whole parcel consistent.

Rezoning – Reason for the Request:

The proposed rezoning of 115 Dupuy Avenue to BB – Boulevard Business is consistent with the requested Comprehensive Plan Land Use Map Amendment, Ordinance 22-15. The requested BB Zoning District classification allows such uses as offices, retail, personal services and other commercial and service uses, intended to provide the shopping and service needs of residents of a number of nearby neighborhoods and other City residents.

STAFF RECOMMENDATION:

The staff recommendation is to approve Ordinance No. 22-16.

PLANNING COMMISSION RECOMMENDATION:**Planning Commission Recommendation:**

The Planning Commission held a public hearing on September 6, 2022 and recommended approval of Ordinance No. 22-16 with a vote of 7-0.

Questions for staff.

The application is represented by Ms. Karen Epps, City's Economic Development Department

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11. Hearing of Citizens Generally on Non-Agenda Items

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12. Consideration of Uncontested Minutes, Ordinances, Resolutions, and Motions in Accordance with the Consent Agenda

A. AN ORDINANCE NO 22-FIN-10

(Second Reading) To amend the General Fund Budget for the fiscal year beginning July 1, 2022 and ending June 30, 2023, by appropriating \$148,885, consisting of 1) \$612 in donations from the Youth Advisory Council fundraiser to Human Services; 2) \$1,060 in State Asset Forfeiture Funds to Public Safety; and 3) \$147,213 in unassigned fund balance for emergency storm sewer repair.

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12. Consideration of Uncontested Minutes, Ordinances, Resolutions, and Motions in Accordance with the Consent Agenda

B. AN ORDINANCE NO 22-14

(Second Reading) To amend §§ 277-8 of Chapter 277, Water, of the Colonial Heights City Code to authorize debit cards, credit cards, and acceptable electronic methods as additional means of payment for utility bills and to increase the charge for the City Manager or his designee to continue service during a delinquency.

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12. Consideration of Uncontested Minutes, Ordinances, Resolutions, and Motions in Accordance with the Consent Agenda

C. May 24th, 2022 Special Meeting Minutes

D. June 14th, 2022 Special Meeting Minutes

E. July 12th, 2022 Special Meeting Minutes

F. August 9th, 2022 Special Meeting Minutes

G. August 9th, 2022 Regular Meeting Minutes



13. Introduction And Consideration Of Ordinances And Resolutions:

A. AN ORDINANCE NO 22-17

(First Reading) Approving the City's Membership in the Virginia's Gateway Region Industrial Facilities Authority.

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13. Introduction And Consideration Of Ordinances And Resolutions:

B. AN ORDINANCE NO 22-FIN-11

(First Reading) To amend the General Fund Budget for the fiscal year beginning July 1, 2022 and ending June 30, 2023, by \$815,450 consisting of: 1) a \$11,508 payment from the National Opioid Settlement, 2) \$8,030 from asset forfeiture funds to replace outdated physical fitness equipment, and 3) \$795,912 in prior year encumbrances.

To amend the Recreation Fund Budget for the fiscal year beginning July 1, 2022 and ending June 30, 2023, by appropriating \$3,364 in prior year encumbrances.

To amend the Stormwater Fund Budget for the fiscal year beginning July 1, 2022 and ending June 30, 2023, by appropriating \$8,037 in prior year encumbrances.

To amend the Water and Sewer Fund Budget for the fiscal year beginning July 1, 2022 and ending June 30, 2023, by appropriating \$41,311 in prior year encumbrances.

To amend the Emergency Response Fund Budget for the fiscal year beginning July 1, 2022 and ending June 30, 2023, by appropriating \$75,620 in prior year encumbrances

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13. Introduction And Consideration Of Ordinances And Resolutions:

C. A RESOLUTION NO 22-39

Authorizing the City Treasurer's Office to become a License Agency of the Virginia Department of Motor Vehicles; approving the "Commonwealth of Virginia Department of Motor Vehicles License Agent's Agreement"; and authorizing the Treasurer to sign such Agreement and the City Manager to consent to the Agreement.

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13. Introduction And Consideration Of Ordinances And Resolutions:

D. A RESOLUTION NO 22-40

Adopting the Updated 2022 Richmond-Crater Multi-Region Hazard Mitigation Plan.

2022

Updating the Richmond- Crater Multi- Region Hazard Mitigation Plan



24 Participating Communities

- Charles City County
- Chesterfield County
- Dinwiddie County
 - McKenney
- Goochland County
- Greenville County
 - Jarratt
- Hanover County
 - Ashland
- Henrico County
- New Kent County
- Powhatan County
- Prince George County
- Claremont
- Sussex County
 - Stony Creek
 - Wakefield
 - Waverly
- Colonial Heights
- Emporia
- Hopewell
- Petersburg
- Richmond
- Town of Surry



10-Step Process within the 4-Phase FEMA Guidance

Phase I: Organize Resources

- ✓ Get organized
- ✓ Plan for public involvement
- ✓ Coordinate with other departments & agencies

Phase II: Assess Risk

- ✓ Identify the hazards
- ✓ Assess the risks

Phase III: Develop Mitigation Plan

- ✓ Review mitigation alternatives
- ✓ Set planning goals
- ✓ Draft an action plan

Phase IV: Adopt & Implement

- ☐ Adopt the plan
- ☐ Implement the plan

We Are Here





Flooding

Broad definition used in this plan encompasses impacts from:

- Stormwater, “urban” flooding
- Riverine flooding
- Nor’easters
- Coastal storms and storm surge

Flooding from impoundment (dam or levee) failure is a separate hazard.



Flood Risk Assessment

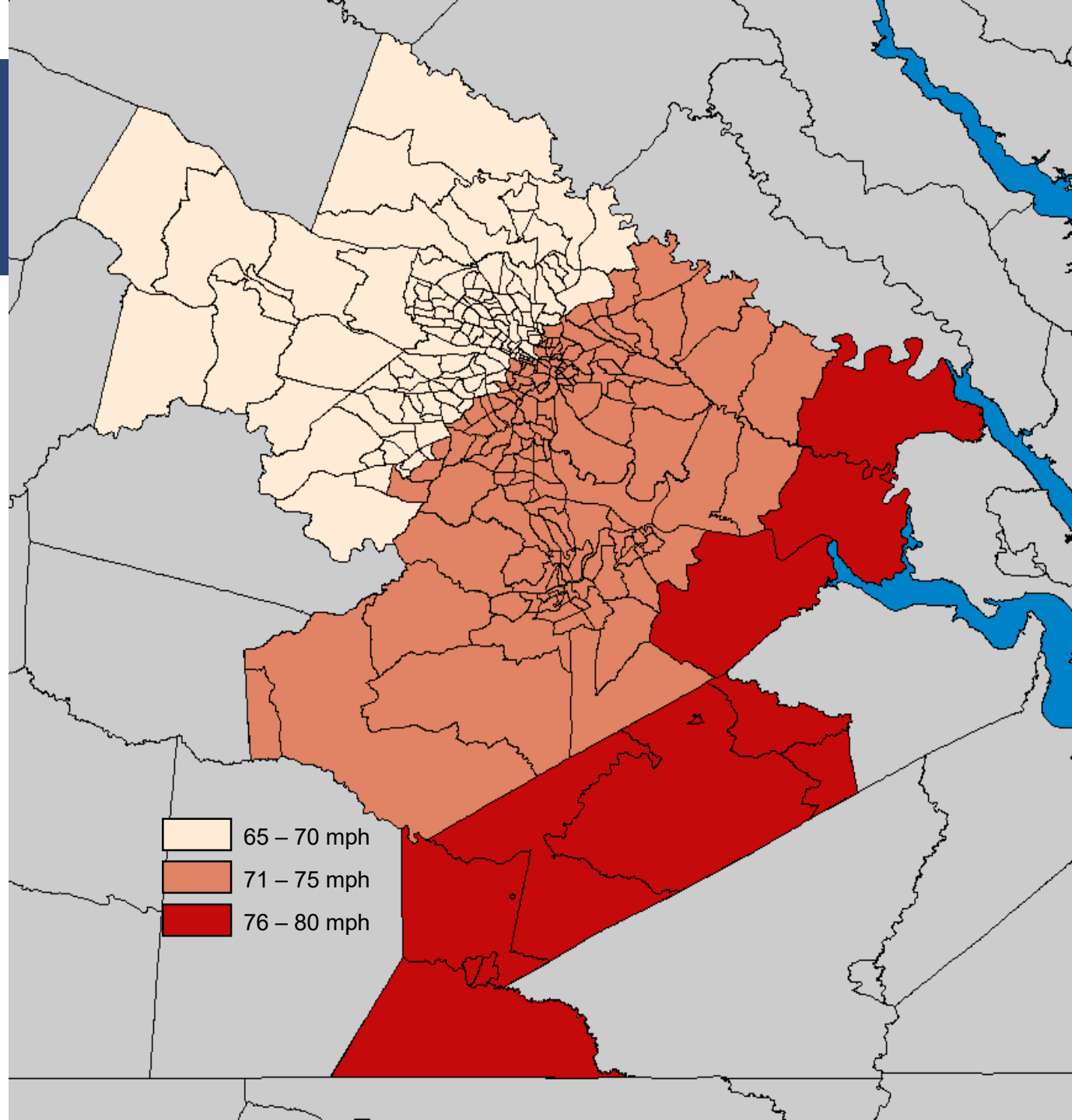
100-year Flood Analysis - Damages Expected

COMMUNITY	NUMBER OF BUILDINGS DAMAGED				DOLLAR LOSSES		
	0-20%	21-40%	41-50%	SUBSTANTIAL DAMAGE	BUILDING	CONTENTS	INVENTORY
Charles City Co	0	0	0	0	\$940,000	\$840,000	\$20,000
Colonial Heights	45	38, inc. 1 school	10	9	\$25,730,000	\$23,560,000	\$23,000
Greenville Co	0	0	0	0	\$1,630,000	\$1,360,000	\$20,000
New Kent Co	12	1	1	2	\$5,240,000	\$3,290,000	\$30,000
Prince George Co	2	6	2	2	\$7,980,000	\$5,910,000	\$90,000
Sussex Co	1	0	0	0	\$2,470,000	\$3,440,000	\$110,000

Tropical Storms

100-year
return period
Peak Gust
(mph)
By Census
Tract

HAZUS
Level 1





Tropical Storms

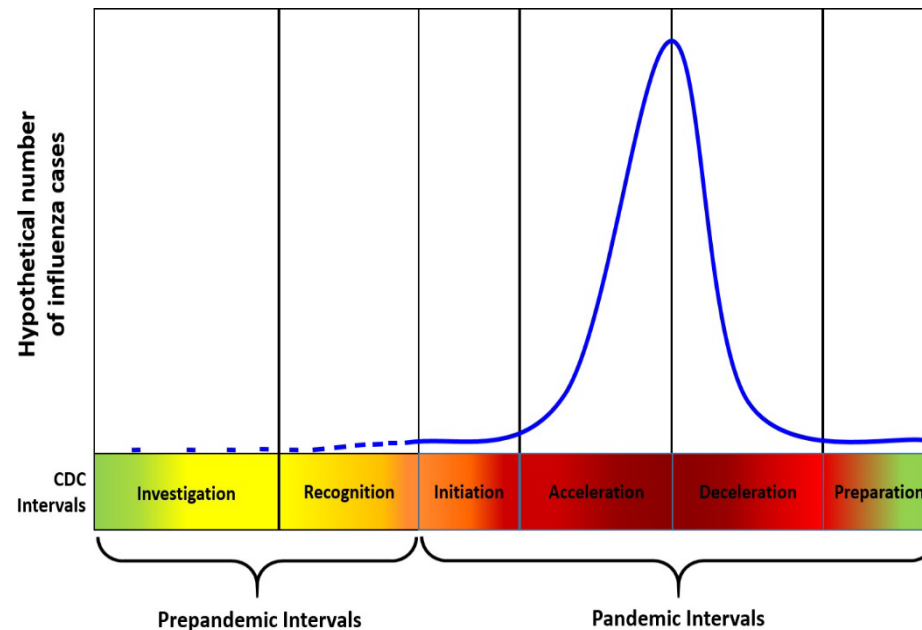
Probabilistic Loss Estimates, ANNUALIZED LOSSES

PlanRVA	Total
Goochland Co	\$201,000
Hanover Co	\$1,347,000
Henrico Co	\$2,059,000
New Kent Co	\$441,000
Powhatan Co	\$265,000
Richmond	\$1,235,000

Crater	Total
Charles City	\$125,000
Chesterfield Co	\$2,271,000
Colonial Heights	\$174,000
Dinwiddie Co	\$252,000
Emporia	\$90,000
Greensville Co	\$137,000
Hopewell	\$222,000
Petersburg	\$326,000
Prince George Co	\$412,000
Sussex Co	\$147,000

Interval	Description
1) Investigation	Monitoring & investigation of cases in humans
2) Recognition	Control outbreak, treat sick
3) Initiation	Pandemic wave begins when virus has ability to spread person to person
4) Acceleration	Focus on non-pharma interventions and medications to reduce spread/prevent death
5) Deceleration	Pandemic wave slows down when cases consistently decrease; reduce non-pharma interventions
6) Preparation	Monitor for future waves

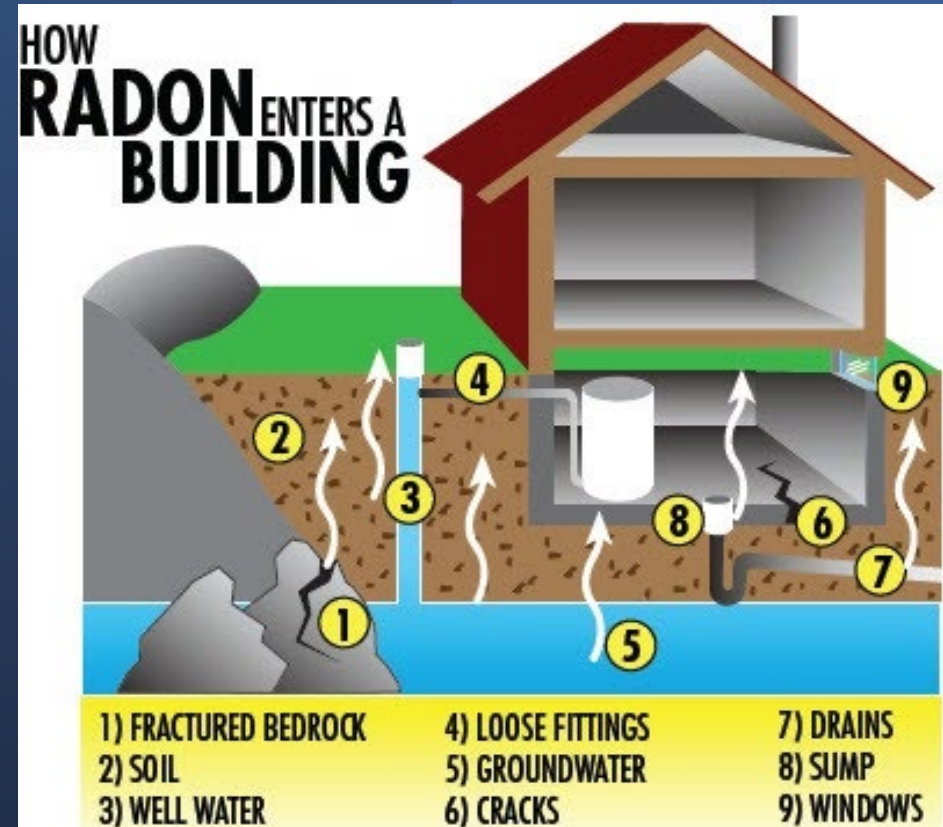
Pandemic Flu



Radon Exposure

What is Radon?

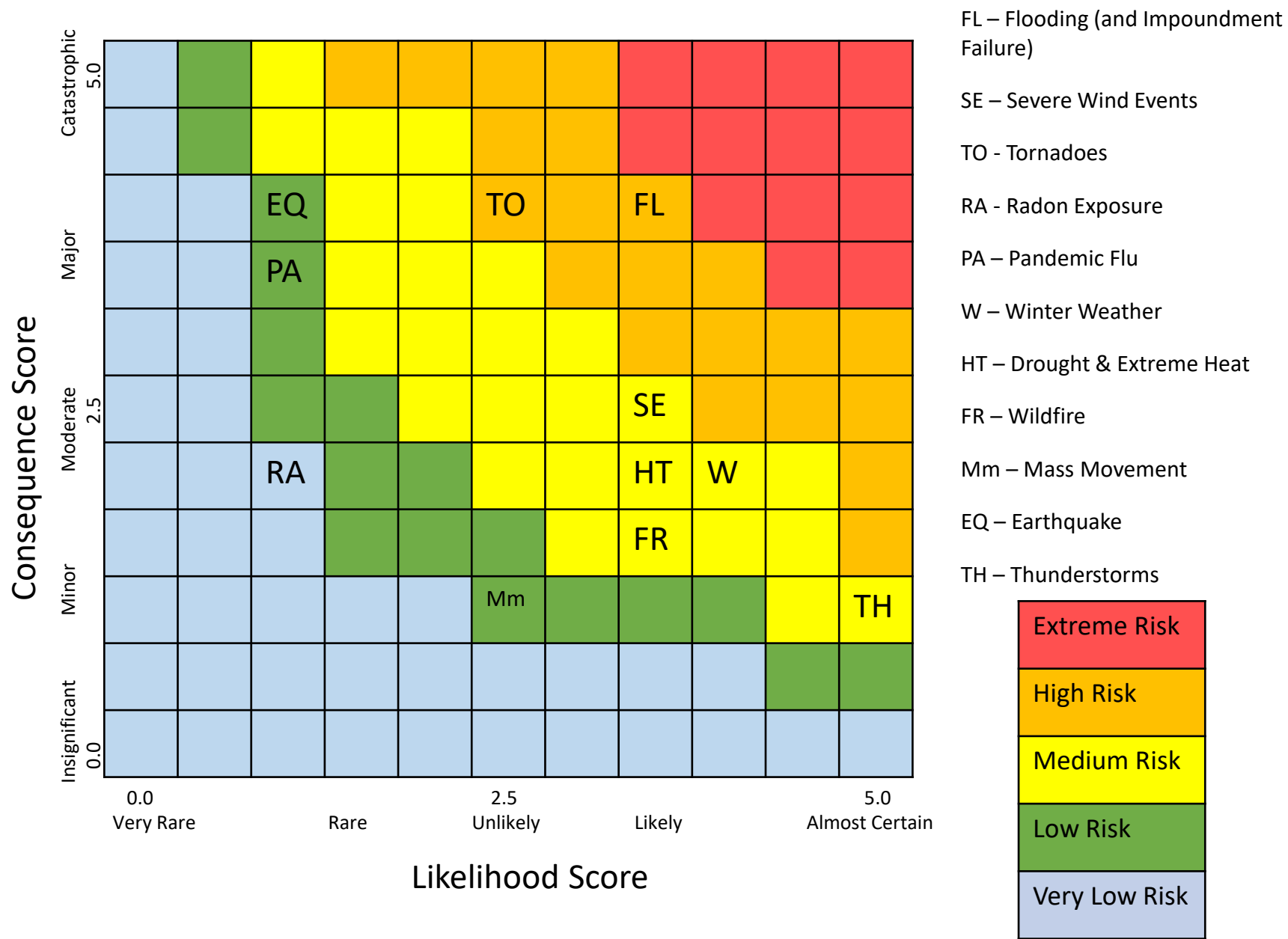
- Colorless, odorless naturally-occurring gas
- Forms by radioactive decay of uranium, thorium or radium
- In Virginia, found in mostly granite & shales (or associated soils & groundwater)



Damages & Frequency

Hazard	Annual Frequency	Annualized Damages
Flooding	9.59	\$95,000 NCEI
Severe Wind Events	0.852	\$1,436,741 NCEI \$9.7 million Hazus
Droughts	0.40	\$1,765,040
Tornadoes	1.97	\$1,488,825
Thunderstorms	3.22	\$17,601
Severe Winter Weather	0.06-0.75	\$40,411
Extreme Heat	0.01	\$0
Wildfires	1.97	\$1,488,825
Sinkholes	1.1	n/a
Infectious Diseases	.05	n/a
Earthquakes	n/a	\$4,167,000
Shoreline Erosion	n/a	n/a
Radon Exposure	n/a	n/a
Flooding Due to Impoundment Failure	n/a	n/a

Re-ranking the Hazards for 2022



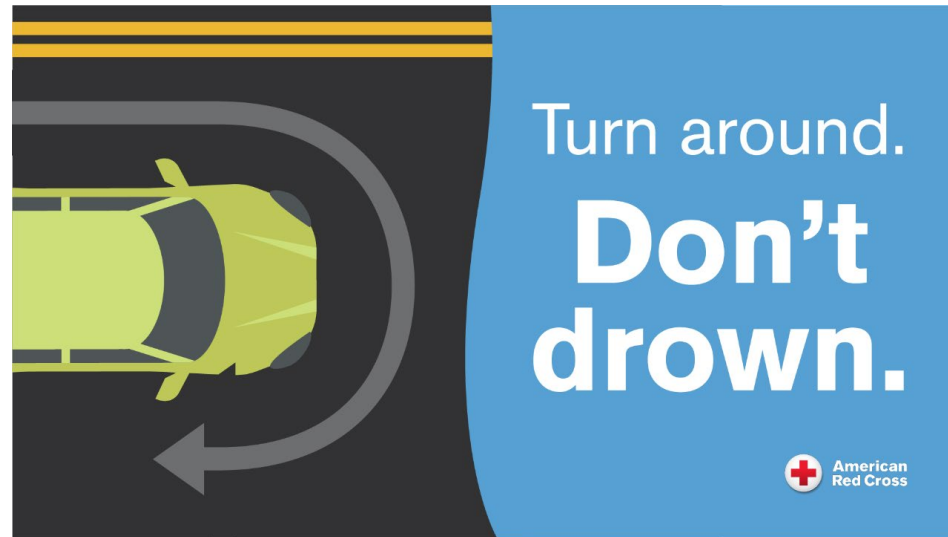
Re-ranking the Hazards for 2022

CRITICAL HAZARD - HIGH RISK	FLOODING SEVERE WIND EVENTS TORNADOES
CRITICAL HAZARD - MODERATE RISK	SEVERE WINTER WEATHER DROUGHTS AND EXTREME HEAT THUNDERSTORMS
NONCRITICAL HAZARD - LOW RISK	WILDFIRES INFECTIOUS DISEASES EARTHQUAKES SHORELINE EROSION
NEGLIGIBLE	FLOODING DUE TO IMPOUNDMENT FAILURE SINKHOLES RADON EXPOSURE LANDSLIDES

Revised Planning Goals

Goal 1: Equitably prepare and protect the whole community against natural hazards

- 1.1 Increase staff capabilities regarding multi-hazard management and mitigation
- 1.2 Conduct outreach and educational opportunities for diverse groups of citizens
- 1.3 Share mitigation successes with citizens and stakeholders
- 1.4 Reduce disparities in how communities prepare for, respond to, and recover from hazards.





Revised Planning Goals

Goal 2: Strengthen and develop partnerships for mitigating and reducing hazard impacts

- 2.1 Include stakeholders and other regions in planning and training actions.
- 2.2 Expand outreach and educational opportunities to influence and inform a broad spectrum of stakeholders.
- 2.3 Collaborate on public safety and support effective system redundancies

Revised Planning Goals

Goal 3: Encourage sustainable government practices that support the short- and long-term health, safety and welfare of citizens

- 3.1 Identify and protect important elements of the economic, social, cultural, historic, and environmental fabric of the community and neighborhoods
- 3.2 Address restoration of long-term housing and continuity of basic government services for affected populations, especially socially vulnerable communities, during recovery from hazard events





Revised Planning Goals

Goal 4: Protect critical infrastructure

- 4.1 Identify opportunities for information- and intelligence-sharing regarding threats and hazards
- 4.2 Collaborate on utility management and support effective system redundancies
- 4.3 Identify and assist owners to maintain and upgrade high hazard potential dams, and protect the people and property downstream



TYPES OF MITIGATION STRATEGIES

PUBLIC
EDUCATION &
AWARENESS

PREVENTION

PROPERTY
PROTECTION

NATURAL
RESOURCE
PROTECTION

STRUCTURAL
PROJECTS

EMERGENCY
SERVICES

Regional Mitigation Action Plan

1	Strengthen regional strategy for incoming evacuees , to include plan development, traffic management, sheltering, and information sharing.
2	Continue to improve the quality, detail and availability of data used to prepare effective hazard assessments and vulnerability analyses. ... The PDCs should consider serving as administrator(s) of a regional hazard data hub.
3	Integrate mitigation goals and actions into other regional planning mechanisms , for example regional economic development, resiliency, transportation, parks and trail, and watershed plans.

Regional Mitigation Action Plan

4	Work with state partners and neighboring localities to monitor and implement Next Generation 911 GIS data standards.
5	<p>Identify communities that need more current NFIP repetitive flood loss data for CRS and other planning purposes.</p> <ul style="list-style-type: none">• Request data from FEMA for all NFIP-participating communities on a regular basis, to include rep loss data and minus-rated policies• Update repetitive flood loss area polygons every 2 years• Rank repetitive flood loss areas by social vulnerability and provide areas and rankings to communities• ID areas subject to future flooding due to climate change and SLR
6	Provide Community Rating System (CRS) support for interested communities , to include: application assistance, Plans for Public Information (PPI), Substantial Damage Management Plans, Repetitive Flood Loss Area Analyses (RLAAs), web site development, and library resources.

Regional Mitigation Action Plan

- | | |
|---|---|
| 7 | <p>Address high and significant hazard dam safety in the region. Assist Virginia DCR with investigating significant hazard dams region-wide for possible reclassification as high hazard. Inspect high hazard potential dams for necessary retrofits/repairs. Implement retrofits in partnership with dam owners. This action includes outreach to: 1) private dam owners to either provide or offer to collect data, and to provide additional guidance and resources; and 2) the public to build awareness through signage installation and other media regarding low-head dams to build public awareness to swimmers and boaters of the affiliated hazards.</p> |
| 8 | <p>Use commercially available radon test kits to determine radon levels in structures. Evaluate radon data against known geological formations in the region to determine geographic variability in vulnerability. End product will be a refined map of radon zones.</p> |
| 9 | <p>Provide assistance to communities and citizens regarding Risk Rating 2.0, the NFIP's new flood insurance rating policy standards.</p> |

Regional Mitigation Action Plan

10	Work with private companies to advance continuity of operations , including but not limited to power, gas, and water service restoration. Mitigation actions may include implementation of system redundancies, mutual aid agreements or other partnerships to address critical capability gaps.
11	Partner with VDOF on sharing Wildland Urban Interface data in support of efforts to develop local tools (ordinances, outreach templates, etc.) to determine impacts of fire and climate change as well as potential local projects. Partner with Virginia Wildlife Resources (VWR) regarding Wildlife Action Plan climate change assessment and development of Wildlife Climate Change Adaptation Committee.
12	Strengthen community resilience planning and project implementation through: 1) Public Education/Awareness 2) Engage communities in Resilience Adaptation Feasibility Tool (RAFT) process and support training and implementation. 3) Combine elements of regional resilience efforts into regional plan to satisfy DCR and CFPF requirements. 4) Resilience Program and Project Cobenefit Connector 5) Business resiliency training.

Highlights of Colonial Heights Mitigation Action Plan

- 1 - Continue participating in the National Flood Insurance Program, including enforcement of zoning and building codes.
- 2 - Protect public and private structures from natural hazard damage, including acquiring, relocating, retrofitting or elevating floodprone property. This action may include minor structural flood control projects, retrofits to address critical infrastructure and facilities and stormwater management system improvements.
- 3 - Distribute brochures and use other means to educate the public regarding preparedness and mitigation. Conduct annual preparedness days for hazards to include floods, wind, earthquakes, and tornado. Customize messaging to address: repetitive flood loss areas, importance of flood insurance coverage, and the high vulnerability of certain populations.
- 4 - Conduct regular review of repetitive loss and severe repetitive flood loss properties from FEMA. Review will include verification of the geographic location of each property and determination if mitigated and by what means. Corrections can be made to FEMA by filing form FEMA AW-501.

Highlights of Colonial Heights Mitigation Action Plan

5 - Use available statewide, regional, or county advanced warning systems, weather gauging systems, evacuation planning tools, and public information resources to prepare community officials and residents in the event of a hazard event. Acquire additional resources to build components of a flood warning system and local evacuation plan, including: new IFLOWS gauges (especially, Swift Creek, Swift Creek dam and Old Town Creek), road crossing elevations for county, city and state-owned roads, a flood alert system, and an additional tornado siren for the north end of the City near Tussing Elementary and Conjuror's Neck.

6 - Repair flood gates on Lakeview Dam, as identified in after action report from the last flood event that impacted the dam.

7 - Include additional reviewers on Design Review Committee for new development, specifically to review projects for hazard-related vulnerabilities. Include staff training for decision making tools, such as those developed by VIMS Center for Coastal Resources Management for shoreline development and the Certified Floodplain Manager program from the Association of State Floodplain Managers.

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14. Unfinished Business, Contested Ordinances And Resolutions, And Items Removed From The Consent Agenda

None

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15. Reports of Officers and Documents Related Thereto:

A. City Manager

1. Health Department Relocation Update

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15. Reports of Officers and Documents Related Thereto:

A. City Manager

2. Tyler Munis Implementation Update

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15. Reports of Officers and Documents Related Thereto:

A. City Manager

3. General Activity Report

Dates of Interest

<u>September 2022</u>	<u>October 2022</u>	<u>November 2022</u>
<u>September 20th (6:00 pm)</u> - City Council Special Meeting - Council Chambers	<u>October 4th (7:00 pm)</u> - Planning Commission Meeting - Council Chambers	<u>November 1st (7:00 pm)</u> - Planning Commission Meeting - Council Chambers (Tentative)
	<u>October 11th (7:00 pm)</u> - City Council Regular Meeting- Council Chambers	<u>**November 10th (7:00 pm)</u> - City Council Regular Meeting-Council Chambers
	<u>October 18th (6:00 pm)</u> - City Council Special Meeting - Council Chambers	<u>November 15th (6:00 pm)</u> - City Council Special Meeting - Council Chambers

****Regular Meeting held on Thursday due to Election Day on Tuesday, Nov. 8th, 2022.**

CITY HOLIDAYS

- Monday, October 10th – (Government Offices Closed)
- Friday, November 11, 2022– (Government Offices Closed)
- Thursday, November 24 & Friday, November 25, 2022– (Government Offices Closed)

CITY ACTIVITIES/EVENTS

- **District 19 & VSU Annual Suicide Prevention Awareness Walk:** Thursday, Sep. 22nd from 5:00-6:30pm (Rain Date: Wednesday, Sep. 29th) will take place on the campus of Virginia State University at Foster Hall, I Hayden Street, Petersburg, VA. (Free T-shirt to 1st 50 participants).
- **Fort Clifton Festival:** Rescheduled due to weather for September 24 & 25, 2022.
- **Celebrate Safe Communities Night:** October 4th from 5:30pm-8:00pm (Hosting Locations will be shared on the City Website and Facebook Pages) Please contact Officer Scott Whirley at (804)520-9318 for more information.
- **Drive-Thru Halloween in the Park:** Monday, October 31st from 6-8pm at Flora Hill Park (Games, Music, Free Candy)
- **69th Annual Christmas Parade:** Tuesday, December 6, 2022 at 7:00pm.

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15. Reports of Officers and Documents Related Thereto cont.:

B. City Attorney

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15. **Reports of Officers and Documents Related Thereto cont.:**

C. Director Of Planning And Community Development

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16. **Adjournment**



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